

Before the
POSTAL REGULATORY COMMISSION
WASHINGTON, DC 20268-0001

Competitive Product Prices
First-Class Package Service
First-Class Package Service Contract 87

Docket No. MC2018-59

Competitive Product Prices
First-Class Package Service Contract 87
(MC2018-59)
Negotiated Service Agreement

Docket No. CP2018-98

Public Representative Comments on
Request of the United States Postal Service to Add First-Class Package Service
Contract 87 to the Competitive Product List

(December 21, 2017)

I. Introduction

The Public Representative hereby provides comments pursuant to the Commission Notice initiating this docket.¹ In that Notice, the Commission established the above referenced docket to receive comments from interested persons, including the undersigned Public Representative, on the Postal Service's request to add First-Class Package Service Contract 87 to the competitive products list.²

Under 39 U.S.C. § 3642(b) the criteria governing Commission review are whether the product (1) qualifies as market dominant, (2) is covered by the postal monopoly and therefore precluded from classification as a competitive product, and (3) reflects certain market considerations, including private sector competition, the impact on small businesses, and the views of product users.

¹ Notice Initiating Docket(s) for Recent Postal Service Negotiated Service Agreement Filings, December 18, 2017 (Notice).

² USPS Request to Add First-Class Package Service Contract 87 to Competitive Product List and Notice of Filing Materials Under Seal, December 15, 2017 (Request).

Pursuant to 39 U.S.C. § 3633(a), the criteria for the Commission's review are that the Postal Service's competitive prices must not result in the subsidization of competitive products by market dominant products; ensure that each competitive product will cover its attributable costs; and, ensure that all competitive products collectively contribute an appropriate share of the institutional costs of the Postal Service.

II. Comments

The Public Representative has reviewed the Postal Service's Request, the Governors' Decision, the explanation and supporting justification, attached contract, Certification of Compliance with 39 U.S.C. 3633(a), and the Postal Service's proposed revised changes to the Mail Classification Schedule (MCS). The Public Representative has also reviewed the supporting financial models for the contract filed separately under seal.

The Postal Service makes a number of assertions that address the considerations of section 3642(b). Request at Attachment D. These assertions appear reasonable. Based upon that review, the Public Representative concludes that First-Class Package Service Contract 87 satisfies the criteria of section 3642(b), concerning the classification of new competitive products.

Based upon a review of the financial model and the contract filed under seal with the Request, it appears that the negotiated prices should generate sufficient revenues to cover costs during the first year of the contract, and therefore will comply with the requirements of 39 U.S.C. § 3633(a). The contract is expected to remain in effect for a period of five years. The Postal Service provides no evidence to demonstrate that the contract will comply with the requirements of 39 U.S.C. § 3633(a) during the subsequent years of the contract. This concern is largely mitigated by the fact that the terms of the contract provide a formula for an annual adjustment in the contract prices that should permit revenues to cover costs subsequent years. In addition, the Commission also has an opportunity to conduct an annual compliance review in its Annual Compliance Determination and investigate any noncompliance issues.

The Public Representative respectfully submits the foregoing comments for the Commission's consideration.

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